



*REPORT OF INDEPENDENT AUDITORS AND
FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION*

FOR

**South Central Solid Waste Authority
(A Component Unit of the
City of Las Cruces)**

June 30, 2017

MOSSADAMS.COM

South Central Solid Waste Authority

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**South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)**

OFFICIAL ROSTER

June 30, 2017

Doña Ana County

Isabella Solis	Vice Chair
Benjamin Rawson	Member
John Vasquez	Member
Chuck McMahon	Interim County Manager Ex-Officio

City of Las Cruces

Olga Pedroza	Chair
Kassandra A. Gandara	Member
Ken Miyagishima	Mayor
Dr. Jorge Garcia	Ex-Officio

City of Anthony

Diane Murillo Trujillo	Mayor/Ex-Officio
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City of Sunland Park

Javier Perea	Mayor/Ex-Officio
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Report of Independent Auditors

Mr. Timothy Keller, State Auditor of New Mexico and
The Board of Directors of South Central Solid Waste Authority

Report on the Financial Statements

We have audited the accompanying financial statements of the South Central Solid Waste Authority (SCSWA) as of and for the years ended June 30, 2017 and 2016, and the related notes to the financial statements, which collectively comprise SCSWA's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the SCSWA's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence that we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the South Central Solid Waste Authority as of June 30, 2017 and 2016, and the respective changes in financial position, and, cash flows, where applicable thereof, for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Emphasis of Matter – Reporting Entity

As described in Note 1, the financial statements of the SCSWA are intended to present the financial position, changes in financial position, budgetary comparisons, and cash flows only of SCSWA. They do not purport to, and do not, present fairly the financial position of the City of Las Cruces as of June 30, 2017 and 2016, and the changes in financial position and its cash flows, where applicable, for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 through 11 and pension schedules of pages 37 through 39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the South Central Solid Waste Authority's basic financial statements. The Schedule of Pledged Collateral and Schedule of Deposit Accounts and Investments on pages 40 through 41 and Schedule of Joint Powers Agreements on page 42, are schedules required by 2.2.2 NMAC and are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Pledged Collateral, Schedule of Deposit Accounts and Investments, and, Schedule of Joint Powers Agreements are schedules required by 2.2.2 NMAC, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Pledged Collateral and Schedule of Deposit Accounts and Investments, Schedule of Joint Powers Agreements are schedules required by 2.2.2 NMAC, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 22, 2017 on our consideration of SCSWA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering SCSWA's internal control over financial reporting and compliance.

Moss Adams LLP

Albuquerque, New Mexico
November 22, 2017

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management’s Discussion and Analysis
For the Year Ended June 30, 2017

This management’s discussion and analysis for South Central Solid Waste Authority (the “Authority” or “SCSWA”) presents an overview of the financial performance during the years ended June 30, 2017 and 2016. It is intended to be read in conjunction with the financial statements, which follow this section.

The Authority was created by a joint powers agreement between the City of Las Cruces (the “City”) and Doña Ana County (the “County”). As a partnership between the City and County, SCSWA provides integrated solid waste management solutions for area residents and businesses.

Overview of Financial Statements

This annual report consists of four parts:

1. Management’s discussion and analysis.
2. Basic financial statements.
3. Notes to the basic financial statements.
4. Supplementary information—Schedule of Revenues and Expenditures—Budget and Actual

The statement of net position presents SCSWA’s assets, liabilities, and net position at fiscal year-end. The term “net position” refers to the difference between total assets and total liabilities. It is an indicator of the Authority’s current financial condition. The change in the net position over time is an indication of either improvement or deterioration of the financial condition of SCSWA.

The statement of revenues, expenses, and changes in net positions presents all changes in net positions during the fiscal year. Changes in net position are reported when the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, cash flows related to some revenues and expenses that are reported in this statement may occur in future fiscal periods (i.e., accrued liabilities).

The statement of cash flows provides information about sources and uses of cash during the fiscal year. This statement classifies sources and uses of cash into four categories: operating, noncapital, capital, and investing activities. The statement assists in determining if the entity has the ability to generate sufficient net cash flows to meet the Authority’s obligations.

The financial statements also include notes that explain some of the information in the financial statements and provide more detail. The statements are followed by a section of supplementary schedules, including a comparison of budgetary to actual expenses.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Fiscal Agent

The City of Las Cruces is the fiscal agent for SCSWA. As fiscal agent, the City establishes funds to account for money allocated to a particular purpose and to demonstrate compliance with legal and contractual requirements.

Financial Analysis of SCSWA

Net Position—In fiscal year 2017, net position increased to \$9,922,237 from \$9,523,964 in fiscal year 2016. Table 1 summarizes the assets, liabilities, and net position of SCSWA.

Table 1
Net Position
As of June 30, 2017

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Assets			
Current and other assets	\$ 4,102,572	\$ 3,060,397	\$ 3,065,626
Capital and other assets	<u>12,009,587</u>	<u>12,437,102</u>	<u>12,015,763</u>
Total assets	<u>\$ 16,112,159</u>	<u>\$ 15,497,499</u>	<u>\$ 15,081,389</u>
Deferred outflows related to pensions	<u>2,269,564</u>	<u>164,493</u>	<u>322,322</u>
Total assets and deferred outflows of resources	<u>\$ 18,381,723</u>	<u>\$ 15,661,992</u>	<u>\$ 15,403,711</u>
Liabilities			
Current liabilities	\$ 666,348	\$ 846,415	\$ 1,280,039
Noncurrent liabilities	3,248,704	3,315,350	3,427,322
Net pension liability	<u>4,466,252</u>	<u>1,946,890</u>	<u>1,223,363</u>
Total liabilities	<u>8,381,304</u>	<u>6,108,655</u>	<u>5,930,724</u>
Deferred inflows of resources related to pensions	<u>78,182</u>	<u>29,373</u>	<u>815,326</u>
Net Position			
Net investment in capital assets	8,446,284	7,562,445	4,242,549
Restricted	-	-	300,341
Unrestricted	<u>1,475,953</u>	<u>1,961,519</u>	<u>4,114,771</u>
Total net position	<u>9,922,237</u>	<u>9,523,964</u>	<u>8,657,661</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 18,381,723</u>	<u>\$ 15,661,992</u>	<u>\$ 15,403,711</u>

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Changes in Net Position—Total operating revenues for the year ended June 30, 2017, were \$10,509,454 compared with operating expenses of \$10,036,798.

Table 2 summarizes the changes in net position for the current year and prior two years.

Table 2
Changes in Net Position
For the Years Ended June 30, 2017

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Operating revenues			
Charges for services	\$ 10,313,931	\$ 9,954,902	\$ 8,519,488
Provision for uncollectible accounts	<u>-</u>	<u>-</u>	<u>(5,745)</u>
Net charges for services	10,313,931	9,954,902	8,513,743
Other revenues	<u>195,523</u>	<u>347,029</u>	<u>120,114</u>
Total operating revenues	10,509,454	10,301,931	8,633,857
Operating expenses	<u>10,036,798</u>	<u>9,586,483</u>	<u>9,413,929</u>
Operating income (loss)	<u>472,656</u>	<u>715,448</u>	<u>(780,072)</u>
Nonoperating revenues (expenses)			
Loss on disposition of assets	(13,932)	-	(38,509)
Investment income	(13,531)	201,235	181,850
Grants and contributions	-	-	201,000
Interest expense	<u>(46,920)</u>	<u>(50,380)</u>	<u>(50,393)</u>
Total nonoperating revenue (expenses)	<u>(74,383)</u>	<u>150,855</u>	<u>293,948</u>
Change in net position	398,273	866,303	(486,124)
Special item from change in accounting estimate	<u>-</u>	<u>-</u>	<u>-</u>
Change in net position	398,273	866,303	(486,124)
Net position, beginning of year	<u>9,523,964</u>	<u>8,657,661</u>	<u>10,992,240</u>
Restatement for pensions	<u>-</u>	<u>-</u>	<u>(1,848,455)</u>
Net position, beginning of year restated	<u>9,523,964</u>	<u>8,657,661</u>	<u>9,143,785</u>
Net position, end of year	<u>\$ 9,922,237</u>	<u>\$ 9,523,964</u>	<u>\$ 8,657,661</u>

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management's Discussion and Analysis
For the Year Ended June 30, 2017

In 2017, revenues from operations increased by approximately \$207,523 from 2016 revenues. The increase is due to a significant increase in the total waste processed year-to-date of 0.14% more than the fiscal year 2016.

Operating expenses increased by \$450,315 over fiscal year 2016. The increase was attributed to an increase equipment repairs and Anthony location lease.

Budget Information—The board of directors approves the annual budget and, when necessary, revisions to the budget. SCSWA makes every effort to ensure operational expenses do not exceed funds available.

Table 3 summarizes the variance between the budgeted and actual revenues and expenses for the year ended June 30, 2017.

Table 3
Budgetary Comparison
For the Year Ended June 30, 2017

	Budget		Actual	Variance	Percent Variance
	Original	Final			
Revenues					
Charges for services, net	\$ 9,886,419	\$10,492,814	\$10,313,931	\$ (178,883)	-2%
Other	204,250	120,000	195,523	75,523	63%
Total revenue	10,090,669	10,612,814	10,509,454	(103,360)	-1%
Expenses					
Operating expenses	9,389,472	10,789,811	10,036,798	753,013	7%
Revenues over (under) expenditures	701,197	(176,997)	472,656	649,653	-367%
Nonoperating revenues					
Loss on disposition of assets	-	-	(13,932)	(13,932)	0%
Investment income (loss)	-	8,000	(13,531)	(21,531)	0%
Interest expense	(183,097)	(183,097)	(46,920)	136,177	-74%
Special item from change in accounting est	-	-	-	-	0%
Change in net position	<u>\$ 518,100</u>	<u>\$ (352,094)</u>	<u>\$ 398,273</u>	<u>\$ 750,367</u>	-213%

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management's Discussion and Analysis
For the Year Ended June 30, 2017

The difference between the original and final budget for operating expenses is primarily due to an increase in equipment repairs for rolling equipment, as well as the compactor and Anthony location rent agreement and equipment lease. In addition, there were additional employees hired for the landfill.

Long-Term Debt

At the end of fiscal year 2017, SCSWA had total long-term debt outstanding of \$1,394,170 in bonds. In 2017, this consisted solely of 2014 SCSWA Environmental Services Gross Receipts Tax/Project Revenue Refunding Bonds. Decreases to long-term liabilities resulted from bond principal payments of \$140,000 and \$455,000 in 2017 and 2016, respectively. Additional information on SCSWA's long-term debt can be found in Note 4.

Capital Assets

As of June 30, 2017, the Authority's capital assets totaled \$9,930,441 net of accumulated depreciation of \$17,509,082. Table 4 provides details of the capital assets and related depreciation.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Table 4
Capital Assets and
Accumulated Depreciation
As of June 30, 2017

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Buildings	\$ 6,366,646	\$ 5,142,099	\$ 4,540,840
Equipment	11,086,386	10,979,318	9,968,910
Infrastructure	1,056,988	1,056,988	1,056,988
Landfill cell/site	<u>7,413,352</u>	<u>7,413,352</u>	<u>7,413,352</u>
	25,923,372	24,591,757	22,980,090
Accumulated depreciation	<u>(17,509,082)</u>	<u>(17,068,515)</u>	<u>(16,389,385)</u>
Total depreciable assets	8,414,290	7,523,242	6,590,705
Land and construction in progress	<u>1,516,151</u>	<u>1,712,977</u>	<u>1,693,315</u>
Capital assets, net	<u>\$ 9,930,441</u>	<u>\$ 9,236,219</u>	<u>\$ 8,284,020</u>

During 2017, the Authority purchased \$731,743 of equipment, rolling stock and heavy equipment. During 2017, Chaparral Transfer Station projects was completed and put into use.

Economic Outlook

With an official end to the recent Great Recession, national economic expansion continues. The overall U.S. unemployment rate has fallen below 5%, down from the 10% experienced by the country in 2009. The U.S. job market has experienced growth with non-farm employment estimated to increase by 0.7% in 2017 and 1.4% in 2018. The average hourly earnings for all employees in the private sector have increased by 2.5% over the last 12 months.

The National GDP (Gross Domestic Product) is anticipated to rise to approximately 1.85% in the 2017-2018 fiscal year. This rise is influenced by consumer spending resulting from increases in employment and increases in the average hourly earnings for all employees.

The economy of the City of Las Cruces is growing moderately and is forecasted to remain stable over the coming fiscal year. Non-farm employment is expected to grow at 0.6% for the 2017-2018 fiscal year. The majority of employment gains will be in the private sector, especially Health Care, Social Assistance, and Accommodation/Food Services industries. Employment growth in the public sector, however, is anticipated to remain flat.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Management's Discussion and Analysis
For the Year Ended June 30, 2017

Permitted valuation is anticipated to decrease in fiscal year 2017-2018. This is due to a reduction in commercial and residential construction and repairs. The construction market has been one market segment which has been greatly impacted over recent years, with slow and uneven recovery causing City staff to expect the issuance of new residential building permits to remain below 500 units for the 2017-2018 fiscal year. This will mark the seventh year in a row that new housing permits have fallen below 500 units.

Population growth for the City of Las Cruces is relatively slow and is expected to only make slight gains in the coming fiscal year. The expected rate of growth is under 1.0% for the fourth year in a row. This slow rate of population growth is directly linked to local job opportunities and residential permit issuance.

Contacting the Management

This financial report is designed to provide the community and others with an overview of SCSWA's finances and demonstrate the organization's accountability for the money it receives. Questions about this report or requests for additional information may be addressed to the board at:

South Central Solid Waste Authority Board
PO Box 20000
Las Cruces, NM 88004
(575) 528-3800

Financial Statements

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Statements of Net Position
June 30, 2017

	2017	2016
Assets		
Current assets		
Pooled cash and investments	\$ 3,719,609	\$ 2,465,185
Accounts receivable, net of allowance	382,963	595,212
Total current assets	4,102,572	3,060,397
Noncurrent assets		
Restricted cash and investments	2,079,146	3,200,883
Capital assets, net	9,930,441	9,236,219
Total noncurrent assets	12,009,587	12,437,102
Total assets	16,112,159	15,497,499
Deferred outflows of resources		
Deferred charges related to pensions	2,269,564	164,493
Total deferred outflows of resources	2,269,564	164,493
Total assets and deferred outflows of resources	18,381,723	15,661,992
Liabilities		
Current liabilities		
Accounts payable	367,394	535,993
Accrued liabilities	79,975	92,763
Current portion of long-term liabilities	218,979	217,659
Total current liabilities	666,348	846,415
Long-term liabilities		
Noncurrent portion of long-term liabilities	3,248,704	3,315,350
Net pension liability	4,466,252	1,946,890
Total liabilities	8,381,304	6,108,655
Deferred inflows of resources		
Deferred inflows related to pensions	78,182	29,373
Total deferred inflows of resources	78,182	29,373
Total liabilities and deferred inflows of resources	8,459,486	6,138,028
Net Position		
Net investment in capital assets	8,446,284	7,562,445
Unrestricted	1,475,953	1,961,519
Total net position	9,922,237	9,523,964
Total liabilities, deferred inflows of resources, and net position	\$ 18,381,723	\$ 15,661,992

The accompanying notes are an integral part of these financial statements.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Statements of Revenues, Expenses and Changes in Net Position
For the Years Ended June 30, 2017

	<u>2017</u>	<u>2016</u>
Operating Revenues		
Charges for services	\$ 10,313,931	\$ 9,954,902
Other revenue	195,523	347,029
Total operating revenues	<u>10,509,454</u>	<u>10,301,931</u>
Operating Expenses		
Personnel	3,675,451	3,139,473
Professional services	2,607,925	3,009,580
Repairs and maintenance	1,331,437	1,198,616
Landfill closure/post closure	11,175	74,432
Administrative charges	85,000	85,000
Insurance	310,997	298,825
Fuel	469,829	411,132
Utilities	83,980	88,068
Rent	76,198	40,866
Supplies	239,883	265,397
Depreciation	980,466	850,863
Other	164,457	124,231
Total operating expenses	<u>10,036,798</u>	<u>9,586,483</u>
Operating income (loss)	<u>472,656</u>	<u>715,448</u>
Nonoperating Revenues (Expenses)		
Loss on disposition of assets	(13,932)	-
Investment income (loss)	(13,531)	201,235
Interest expense	(46,920)	(50,380)
Total nonoperating revenue (expense)	<u>(74,383)</u>	<u>150,855</u>
Change in net position	<u>398,273</u>	<u>866,303</u>
Net position, beginning of year	9,523,964	8,657,661
Net position, end of year	<u>\$ 9,922,237</u>	<u>\$ 9,523,964</u>

The accompanying notes are an integral part of these financial statements.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Statements of Cash Flows
For the Years Ended June 30, 2017

	2017	2016
Cash flows from operating activities		
Cash received from customers	\$ 10,721,703	\$ 10,199,727
Cash paid to suppliers	(5,437,834)	(5,707,769)
Cash paid to employees	(3,212,493)	(3,044,070)
Net cash provided by operating activities	2,071,376	1,447,888
Cash flows from capital and related financing activities		
Proceeds from disposals of capital assets	70,844	-
Purchases of capital assets	(1,759,464)	(1,803,062)
Principal paid on long-term debt	(189,618)	(433,974)
Interest paid on long-term debt	(46,920)	(50,380)
Net cash used by capital and related financing activities	(1,925,158)	(2,287,416)
Cash flows from investing activities		
Interest loss paid	(13,531)	201,235
Net cash provided by investing activities	(13,531)	201,235
Net (decrease) increase in pooled cash and investments	132,687	(638,293)
Cash and investments, beginning of year	5,666,068	6,304,361
Cash and investments, end of year	\$ 5,798,755	\$ 5,666,068

The accompanying notes are an integral part of these financial statements.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Statements of Cash Flows — continued
For the Years Ended June 30, 2017

	2017	2016
Reconciliation of operating income to net cash provided by operating activities		
Operating income	\$ 472,656	\$ 715,448
Adjustments to reconcile operating income to net cash provided by operating activities		
Depreciation	980,466	850,863
Change in assets and liabilities		
Accounts receivable	212,249	(102,204)
Deferred outflows of resources related to pensions	(2,105,071)	157,829
Accounts payable	(168,599)	(62,184)
Accrued liabilities	(12,930)	(49,438)
Landfill closure estimate	124,434	-
Net pension liability	2,519,362	723,527
Deferred inflows of resources related to pensions	48,809	(785,953)
Total adjustments	1,598,720	732,440
Net cash provided by operating activities	\$ 2,071,376	\$ 1,447,888
Cash and cash equivalents consist of		
Pooled cash and investments	\$ 3,719,609	\$ 2,465,185
Restricted cash and investments	2,079,146	3,200,883
Total cash and cash equivalents	\$ 5,798,755	\$ 5,666,068

The accompanying notes are an integral part of these financial statements.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Notes to Financial Statements
June 30, 2017

1) Summary of Significant Accounting Policies

Reporting Entity

South Central Solid Waste Authority (SCSWA) was established by a joint powers agreement between the City of Las Cruces (the “City”) and Doña Ana County (the “County”) on December 13, 1994. The Authority provides collection and burial of community solid waste from the City and County. SCSWA is a component unit of the City of Las Cruces and is funded primarily by revenues generated from landfill operations.

Proprietary Fund Accounting

SCSWA follows proprietary fund accounting. Proprietary funds are accounted for using the flow of economic measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time the liabilities are incurred.

Proprietary fund accounting distinguishes operating revenues and expenses from nonoperating items. Revenues are recognized when earned and expenses are recorded when liabilities are incurred. Operating revenues and expenses result from transactions associated with the principal activity of SCSWA. Nonoperating revenues and expenses result from ancillary activities.

Use of Restricted Resources

SCSWA uses restricted resources first when expenses are incurred for purposes for which both restricted and unrestricted net positions are available.

Budgets

SCSWA’s budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America, using an estimate of anticipated revenues and expenses. New Mexico State law prohibits expenses in excess of approved appropriations. If a fund is not overspent, it is in compliance with state law. The budget may be amended by SCSWA’s board of directors; however, State of New Mexico, Department of Finance and Administration approval must be obtained for budget increases and budget transfers between funds.

Accounts Receivable

Accounts receivable represent amounts due from customers for services provided to them. The provision for uncollectible accounts was established following a review of outstanding receivables, particularly for non-governmental customers.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Notes to Financial Statements
June 30, 2017

1) Summary of Significant Accounting Policies (continued)

Capital Assets

Assets are capitalized if they have an initial cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets are recorded at cost, or, if donated, at fair market value at the date of the donation.

Depreciation

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives</u>
Infrastructure	40
Buildings	15-30
Landfill cell/site improvements	6-8 (see note below)
Equipment	4-10

Depreciation of SCSWA landfill cell and site improvements is based on the cubic yard usage of the facility on an individual cell basis. As of June 30, 2017, the cumulative usage of the facility was approximately 85.75%.

Landfill Closure and Post Closure Care Costs – SCSWA closure and post closure care costs are based on the current estimated total costs to perform closure and post closure activities. SCSWA records a liability for such costs based on the estimated remaining operational life of the Landfill.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Mexico Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, on the economic resources measurement focus and accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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1) Summary of Significant Accounting Policies (continued)

Deferred Outflows and Inflows of Resources

The statement of net position and balance sheet include separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to future periods that will be recognized as an expense or expenditure in future periods. Deferred inflows of resources represent an acquisition of net position or fund balance that applies to future periods and will be recognized as revenue in future periods.

Net Position

Net position of SCSWA are classified and displayed as three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of funds with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net funds that do not meet the definition of "net investment in capital assets" or "restricted."

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

New Accounting Pronouncements

The following accounting pronouncements have been recently issued, but not yet adopted by SCSWA. Management anticipates that, upon adoption by SCSWA, none of these statements will have a significant impact on the Agency's financial position or results of operations. Pronouncements that are not applicable to the Agency have been omitted.

South Central Solid Waste Authority
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1) Summary of Significant Accounting Policies (continued)

- ♦ Statement No. 75: *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*
- ♦ Statement No. 83: *Certain Asset Retirement Obligations*
- ♦ Statement No. 84: *Fiduciary Activities*
- ♦ Statement No. 85: *Omnibus 2017*
- ♦ Statement No. 85: *Leases*

2) Cash and Cash Equivalents

SCSWA participates in a pool of cash and investments maintained by the Treasurer of the City of Las Cruces. SCSWA's share of the City of Las Cruces cash and investment pool is immediately available for spending and is therefore considered a cash equivalent.

Cash and cash equivalents consist of the following at June 30, 2017 and 2016:

	<u>2017</u>	<u>2016</u>
Cash and investments - current	\$ 3,719,609	\$ 2,465,185
Restricted cash and investments - noncurrent	<u>2,079,146</u>	<u>3,200,883</u>
Total cash and cash equivalents	<u>\$ 5,798,755</u>	<u>\$ 5,666,068</u>

At June 30, 2017, the City's cash and investment pool consists of the following:

	<u>2017</u>	<u>2016</u>
Carrying amount of bank deposits	\$ (736,459)	\$ 21,198,302
Investments at fair value	142,922,868	142,296,769
Accrued interest	<u>671,325</u>	<u>682,295</u>
Total cash and cash equivalents	<u>\$ 142,857,734</u>	<u>\$ 164,177,366</u>

South Central Solid Waste Authority
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2) Cash and Cash Equivalents (continued)

Bank Balance of Deposits

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government’s deposits may not be returned to it. The City’s investment ordinance requires collateralization of 100% of the uninsured portion of the City’s deposits with financial institutions. Securities pledged by financial institutions are accepted at market value, except obligations of the state of New Mexico and its subdivisions, which are accepted at par value. As of June 30, 2017, the City’s deposits, totaling \$73,503,732 are insured by FDIC or collateralized by securities held in trust by a third-party bank for the depository bank in the City’s name and thus are not exposed to custodial credit risk.

Investments

The City’s investment policy allows investment in: a) U.S. Treasury obligations; b) U.S. government agency and instrumentality obligations; c) repurchase agreements whose underlying securities and/or collateral consist of allowed investments described in (a) or (b) above; d) commercial paper rated not less than A-1, P-1, F-1, or equivalent by a nationally recognized rating agency; e) pooled funds maintained by the State Treasurer; and f) mutual funds whose portfolios consist solely of allowed investments.

As of June 30, 2017, the City’s investment pool had the following investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Avg Maturity (Yrs)</u>
Stagecoach Seep Repo	\$ 16,674,840	
U.S. Agency Coupon Bonds	124,250,088	13.31
U.S. Treasury Securities	1,997,940	0.53
Total Pooled Investments	<u>\$ 142,922,868</u>	

Interest Rate Risk. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The investment pool includes step-up coupon securities that total \$124,250,088, issued by U.S. government agencies that are callable by the issuer under certain circumstances. For purposes of calculating weighted average maturity, the City uses duration.

South Central Solid Waste Authority
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2) Cash and Cash Equivalents (continued)

Credit Risk. The City's investment policy lists the criteria for selecting investments and the order of priority as follows: 1) safety; 2) liquidity; and 3) yield. As of June 30, 2017, the City's investments in coupon bonds of U.S. agencies were rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. The City's money market fund investments were rated AAAM by Standard & Poor's and/or Aaa by Moody's. The external investment pools of the NM State Investment Council are not rated.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires that securities held in street name with a broker or dealer be insured, and that all other securities be held by the City or a third-party safekeeping financial institution acting as trustee for the City. As of June 30, 2017, all of the City's securities are held in either the street name or by a third-party financial institution in the City's name.

Concentration of Credit Risk. The City's formal investment policy places no limit on the amount the City may invest in any one issuer. As of June 30, 2017, 47% of the City's investment pool was in Fannie Mae (FNMA), 36% was in Federal Home Loan Mortgage Corporation (FHLMC), 10% in Federal Home Loan Bank (FHLB), 6% in Federal Farm Credit Bank (FFCB), and 1% in US Treasury Bills.

Fair Market Value Hierarchy. The City categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

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2) Cash and Cash Equivalents (continued)

The City has the following recurring fair value measurements as of June 30, 2017:

<u>Investment Type</u>	<u>Level 2</u>
U.S. Agency Coupon Bonds	\$ 124,250,088
U.S. Treasury Securities	1,997,940
Stagecoach Seep Repo	16,674,840
Total Pooled Investments	<u>\$ 142,922,868</u>

3) Capital Assets

Changes in capital assets for the year ended June 30, 2017, are as follows:

	Balances June 30, 2016	Additions	Dispositions	Transfer	Balances June 30, 2017
Capital assets not being depreciated					
Land	\$ 807,276	\$ -	\$ -	\$ -	\$ 807,276
Landfill cell/site - construction in progress	708,875	-	-	-	708,875
Construction in progress	196,826	995,249	-	(1,192,075)	-
Total	<u>1,712,977</u>	<u>995,249</u>	<u>-</u>	<u>(1,192,075)</u>	<u>1,516,151</u>
Capital assets being depreciated					
Buildings	5,142,099	32,472	-	1,192,075	6,366,646
Equipment	10,979,318	731,743	(624,675)	-	11,086,386
Infrastructure	1,056,988	-	-	-	1,056,988
Landfill cell/site	7,413,352	-	-	-	7,413,352
Total	<u>24,591,757</u>	<u>764,215</u>	<u>(624,675)</u>	<u>1,192,075</u>	<u>25,923,372</u>
Less accumulated depreciation					
Buildings	2,606,267	106,498	-	-	2,712,765
Equipment	7,703,674	806,962	(539,899)	-	7,970,737
Infrastructure	845,110	10,090	-	-	855,200
Landfill cell/site	5,913,464	56,916	-	-	5,970,380
Total accumulated depreciation	<u>17,068,515</u>	<u>980,466</u>	<u>(539,899)</u>	<u>-</u>	<u>17,509,082</u>
Total capital assets, net	<u>\$ 9,236,219</u>	<u>\$ 778,998</u>	<u>\$ (84,776)</u>	<u>\$ -</u>	<u>\$ 9,930,441</u>

South Central Solid Waste Authority
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3) Capital Assets (continued)

Changes in capital assets for the year ended June 30, 2016, are as follows:

	Balances				Balances	
	June 30, 2015	Additions	Dispositions	Transfer	June 30, 2016	
Capital assets not being depreciated						
Land	\$ 807,276	\$ -	\$ -	\$ -	\$ 807,276	
Landfill cell/site - construction in progress	708,875	-	-	-	708,875	
Construction in progress	177,164	-	-	19,662	196,826	
Total	<u>1,693,315</u>	<u>-</u>	<u>-</u>	<u>19,662</u>	<u>1,712,977</u>	
Capital assets being depreciated						
Buildings	4,540,840	601,259	-	-	5,142,099	
Equipment	9,968,910	766,489	(171,733)	415,652	10,979,318	
Infrastructure	1,056,988	-	-	-	1,056,988	
Landfill cell/site	7,413,352	-	-	-	7,413,352	
Total	<u>22,980,090</u>	<u>1,367,748</u>	<u>(171,733)</u>	<u>415,652</u>	<u>24,591,757</u>	
<i>Less accumulated depreciation</i>						
Buildings	2,512,526	93,741	-	-	2,606,267	
Equipment	7,185,290	690,117	(171,733)	-	7,703,674	
Infrastructure	835,021	10,089	-	-	845,110	
Landfill cell/site	5,856,548	56,916	-	-	5,913,464	
Total accumulated depreciation	<u>16,389,385</u>	<u>850,863</u>	<u>(171,733)</u>	<u>-</u>	<u>17,068,515</u>	
Total capital assets, net	<u>\$ 8,284,020</u>	<u>\$ 516,885</u>	<u>\$ -</u>	<u>\$ 435,314</u>	<u>\$ 9,236,219</u>	

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4) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2017, are as follows:

	Balances June 30, 2016	Increases	Decreases	Balances June 30, 2017	Amount Due Within One Year
Long-term debt					
Due to City of Las Cruces	\$ 1,534,170	\$ -	\$ 140,000	\$ 1,394,170	\$ 140,000
Other noncurrent liabilities					
Estimated landfill closure/postclosure liability	1,717,341	124,434	-	1,841,775	-
Compensated absences	141,893	-	142	141,751	28,350
Capital lease	139,605	-	49,618	89,987	50,629
	<u>\$ 3,533,009</u>	<u>\$ 124,434</u>	<u>\$ 189,760</u>	<u>\$ 3,467,683</u>	<u>\$ 218,979</u>

Changes in long-term liabilities for the year ended June 30, 2016, are as follows:

	Balances June 30, 2015	Increases	Decreases	Balances June 30, 2016	Due Within One Year
Long-term debt					
Due to City of Las Cruces	\$ 1,989,170	\$ -	\$ 455,000	\$ 1,534,170	\$ 140,000
Other noncurrent liabilities					
Estimated landfill closure/postclosure liability	1,613,007	104,334	-	1,717,341	-
Compensated absences	176,906	-	35,013	141,893	28,379
Capital lease	187,900	-	48,295	139,605	49,280
	<u>\$ 3,966,983</u>	<u>\$ 104,334</u>	<u>\$ 538,308</u>	<u>\$ 3,533,009</u>	<u>\$ 217,659</u>

South Central Solid Waste Authority
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4) Long-Term Liabilities (continued)

Debt service requirements on long-term debt are as follows:

Year Ending June 30, 2017	Due to City of Las Cruces	
	Principal	Interest
2018	140,000	42,006
2019	145,000	40,466
2020	145,000	38,421
2021	145,000	35,869
2022	150,000	32,897
2023	155,000	29,432
2024	160,000	25,541
2025	160,000	21,285
2026	165,000	16,565
2027	170,000	11,285
2028	180,000	5,580
	<u>\$ 1,715,000</u>	<u>\$ 299,347</u>

Balance due	1,394,170
Required reserve being used for last year's debt service	278,000
1/12 of fiscal year 2016 with City of Las Cruces	42,830
Amount of debt service liability by City of Las Cruces	<u>(1,715,000)</u>

Difference	<u><u>\$ -</u></u>
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Due to City of Las Cruces

On June 20, 2014, the City borrowed \$2,780,000 from the New Mexico Finance Authority to refund the 2004 SCSWA Environmental Gross Receipts tax bonds, finance various facilities projects, and pay the costs of issuance. The proceeds for the advance refunding was deposited in an irrevocable trust and the associated debt was defeased. The interest rate on the new note is 1.08% with a final maturity of June 1, 2028. The bond issue is secondarily secured by the environmental gross receipts tax of the City, which totaled \$1.8 million in 2017.

South Central Solid Waste Authority
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Notes to Financial Statements
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4) Long-Term Liabilities (continued)

Landfill Closure and Post-Closure Liability

The SCSWA charges rates that include an amount to raise the funds needed for landfill closure and post-closure activities. State and federal laws and regulations require placement of a final cover on landfill sites when waste is no longer accepted, and performance of certain maintenance and monitoring functions at the sites for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date that a landfill stops accepting waste, a portion of the closure and post-closure costs are reported as operating expenses in each period based on landfill capacity used as of each balance sheet date.

The \$1,841,775 reported as SCSWA's landfill closure and post-closure liability at June 30, 2017, is based on the use of the estimated capacity of the open cells at the regional landfill as well as estimates of environmental remediation for the transfer station located at 12865 West Amador Avenue. The \$1,841,755 held in a restricted cash reserve for landfill closure and post-closure liability at June 30th, 2017 represents the total liability expense for the 52 acres utilized for waste disposal and the transfer station. In 2014, 10 acres were closed and are no longer available for waste acceptance. Currently there is a total of 390 acres available which has an estimated life of 89.6 years. Of the total cells, design has been completed for the eastern 200 acres and 190 acres have been utilized for disposal.

The \$1,841,775 reported as SCSWA's landfill closure and post-closure liability at June 30, 2017, is based on the Financial Assurance required to be in place for the currently lined area (cells 1-3) is \$2,076,900 along with current year estimates of requirements for the closure of the transfer station. Using the 2017 volumetric and landfill life survey data, the active lined area of cells 1-3 is currently at 85.75% capacity. The current financial assurance required to be currently in place would therefore be \$1,780,942 (85.75% of \$2.07M) for the landfill plus an additional \$60,833 for the transfer station for a total requirement of \$1,841,775.

South Central Solid Waste Authority
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5) Curbside Recycling Program

On December 1, 2010, the Authority's Board of Directors approved Resolution 2010-34, which authorized a contract for curbside recycling collection service between Friedman Recycling, Inc. (Friedman) of El Paso, Texas and the Authority. Friedman will provide curbside collections of recyclables biweekly for the approximate 28,000 residential solid waste customers of the City of Las Cruces. The term of the agreement is for five years beginning on April 1, 2011. The agreement may be renewed by the parties for an additional five-year term prior to the expiration of the initial five-year term. An extension of the agreement must be by written mutual agreement and include annual budget appropriations approved by the Authority. According to the agreement, the Authority established restricted cash reserve in the amount of \$1,500,000. The amount of the cash reserve is reduced ratably over the five-year term of the agreement using a straight line approach beginning December 2011.

6) Pension Plan – Public Employees Retirement Association

Plan Description

Substantially all of the SCSWA's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Fund (PERA Fund) is a cost-sharing, multiple employer defined benefit pension plan. This fund has six divisions of members, including State General, State Police/Adult Correction Officer, Municipal General, Municipal Police/Detention Officers, Municipal fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. All assets accumulated may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of this plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the PERA Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978) Except as provided for in the Volunteer Firefighters Retirement Act (10-11A-1 to 10-11A-7, NMSA 1978), the Judicial Retirement Act (10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (10-12C-1 to 10-12C-18, NMSA 1978), and the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978), and the provisions of Sections 29-4-1 through 29-4-11, NMSA 1978 governing the State Police Pension Fund, each employee and elected official of every affiliated public employer is required to be a member in the PERA Fund.

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6) Pension Plan – Public Employees Retirement Association (continued)

PERA issues a publicly available financial report and a comprehensive annual financial report that can be obtained at <http://saonm.org/> using the Audit Report Search function for agency 366.

Benefits Provided

For a description of the benefits provided and recent changes to the benefits, see Note 1 in the PERA audited financial statements for the fiscal year ended June 30, 2016 available at <http://www.nmpera.org/financial-overview>.

Contributions

The contribution requirements of defined benefit plan members and SCSWA, an agency fund of the City of Las Cruces is established in state statute under Chapter 10, Article 11, NMSA 1978. The contribution requirements may be amended by acts of the legislature. For the employer and employee contribution rates in effect for FY14 for the various PERA coverage options, for both Tier I and Tier II, see the tables available in the note disclosures on pages 31 through 32 of the PERA FY16 annual audit report at http://www.nmpera.org/assets/uploads/downloads/comprehensive-annual-financial-reports/2016-CAFR_12.22.2016_FINAL-with-corrections.pdf.

The PERA coverage options that apply to SCSWA are 8.74% of the City's proportionate allocation. Statutorily required contributions to the pension plan from SCSWA were \$198,336 and employer paid member benefits that were "picked up" by the employer were \$155,508 for the year ended June 30, 2017.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The PERA pension liability amounts, net pension liability amounts, and sensitivity information were based on an annual actuarial valuation performed as of June 30, 2015. The PERA pension liability amounts for each division were rolled forward from the valuation date to the Plan year ending June 30, 2016, using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date June 30, 2016.

South Central Solid Waste Authority
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6) Pension Plan – Public Employees Retirement Association (continued)

The assets of the PERA fund are held in one trust, but there are six distinct membership groups (municipal general members, municipal police members, municipal fire members, state general members, state police members and legislative members) for whom separate contribution rates are determined each year pursuant to chapter 10, Article 11 NMSA 1978. Therefore, the calculations of the net pension liability, pension expense and deferred Inflows and Outflows were performed separately for each of the membership groups: municipal general members; municipal police members; municipal fire members; state general members; state police members and legislative members. The City of Las Cruces' proportion of the net pension liability for each membership group that the employer participates in is based on the employer contributing entity's percentage of that membership group's total employer contributions for the fiscal year ended June 30, 2016. Only employer contributions for the pay period end dates that fell within the period of July 1, 2015 to June 30, 2016 were included in the total contributions for a specific employer. Regular and any adjustment contributions that applied to FY 2016 are included in the total contribution amounts. In the event that an employer is behind in reporting to PERA its required contributions, an estimate (receivable) was used to project the unremitted employer contributions. This allowed for fair and consistent measurement of the contributions with the total population. This methodology was used to maintain consistent measurement each year in determining the percentages to be allocated among all the participating employers.

At June 30, 2017, SCSWA reported a liability of \$4,466,252 for its proportionate share of the net pension liability. At June 30, 2017, the SCSWA's proportionate share of the net pension liability was 8.74% of the City's net pension liability.

For the year ended June 30, 2017, SCSWA recognized pension expense of \$463,100. At June 30, 2017, SCSWA reported \$2,269,564 of deferred outflows of resources and \$78,182 of deferred inflows of resources.

South Central Solid Waste Authority
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6) Pension Plan – Public Employees Retirement Association (continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u> </u>	<u> </u>
Difference between expected and actual experience	\$ 410,125	\$ 1,163
Changes of assumptions or other inputs	349,456	68,259
Net difference between projected and actual earnings on pension plan investments	1,286,909	-
Changes in proportion and differences between SCSWA's contributions and proportionate share of contributions	24,737	8,760
SCSWA's contributions subsequent to the measurement date	<u>198,337</u>	<u>-</u>
Total	<u>\$ 2,269,564</u>	<u>\$ 78,182</u>

Deferred outflows of resources of \$198,337 result from contributions subsequent to the measurement date of June 30, 2016 and are recognized as a reduction of the net pension liability for the year ended June 30, 2017. Deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2018	\$ 498,261
2019	498,261
2020	498,261
2021	498,261
	<u>\$ 1,993,044</u>

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6) Pension Plan – Public Employees Retirement Association (continued)

Actuarial assumptions

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of June 30, 2015. The total pension liability was rolled-forward from the valuation date to the plan year ended June 30, 2016. These assumptions were adopted by the Board for use in the June 30, 2015 actuarial valuation.

Actuarial valuation date	June 30, 2015
Actuarial cost method	Entry age normal
Amortization method	Level percentage of pay
Amortization period	Solved for based on statutory rates
Asset valuation method	Fair value
Actuarial assumptions:	
· Investment rate of return	7.48% annual rate, net of investment expense
· Projected benefit payment	100 years
· Payroll growth	2.75% for first 10 years, then 3.25% annual rate
· Projected salary increases	2.75% to 14.00% annual rate
· Includes inflation at	2.25% annual rate first 10 years, 2.75% all other years
· Mortality Assumption	RP-2000 Mortality Tables (Combined table for healthy post-retirees, Employee table for active members, and Disable table for disabled retirees before retirement age) with projection to 2018 using Scale AA.
· Experience study Dates	July 1, 2008 to June 30, 2013 (demographic) and July 1, 2010 through June 20, 2015 (economic)

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6) **Pension Plan – Public Employees Retirement Association (continued)**

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and most recent best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

ALL FUNDS - Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	43.50 %	7.39 %
Risk Reduction & Mitigation	21.50	1.79
Credit Oriented Fixed Income	15.00	5.77
Real Assets	<u>20.00</u>	7.35
Total	<u><u>100.00 %</u></u>	

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6) **Pension Plan – Public Employees Retirement Association (continued)**

Discount Rate

The discount rate used to measure the total pension liability was 7.48%. The projection of cash flows used to determine the discount rate assumed that future contributions will be made in accordance with statutory rates. On this basis, the pension plan's fiduciary net position together with the expected future contributions are sufficient to provide all projected future benefit payments of current plan members as determined in accordance with GASB 67. Therefore, the 7.48% assumed long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the SCSWA's proportionate share of the net pension liability to changes in the discount rate

The following tables show the sensitivity of the net pension liability to changes in the discount rate. In particular, the tables present SCSWA's net pension liability in each PERA Fund Division that SCSWA participates in, under the current single rate assumption, as if it were calculated using a discount rate one percentage point lower (6.48%) or one percentage point higher (8.48%) than the single discount rate.

	1% Decrease (6.48%)	Current Discount Rate (7.48%)	1% Increase (8.48%)
SCSWA's proportionate share of the net pension liability	6,653,036	4,466,252	2,645,370

7) **Post-Employee Benefits – State Retiree Health Care Plan**

Plan Description

SCSWA contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined post-employment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Notes to Financial Statements
June 30, 2017

7) Post-Employee Benefits – State Retiree Health Care Plan (continued)

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who serve at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the post-employment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy

The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate scheduled for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Notes to Financial Statements
June 30, 2017

7) Post-Employee Benefits – State Retiree Health Care Plan (continued)

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2015, the statutes required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2015, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The SCSWA's contributions to the RHCA for the years ended June 30, 2017, 2016 and 2015 were \$41,467, \$39,120, and \$37,810, respectively, which equal the required contributions for each year.

8) Risk Management

SCSWA is exposed to various risks of loss from torts; theft of, damage to, and/or destruction of assets; business interruption; errors and omissions; and natural disasters for which SCSWA carries commercial insurance. There have been no significant reductions in insurance coverage and settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Notes to Financial Statements
June 30, 2017

9) Related-Party Transactions

In 2017, the City of Las Cruces and Doña Ana County paid approximately \$2.7 million and \$599,378, respectively, to SCSWA for services. In 2016, the City of Las Cruces and Doña Ana County paid approximately \$2.6 million and \$563,580 respectively, to SCSWA for services.

In 2017 and 2016, SCSWA paid the City of Las Cruces \$85,000, for fiscal agent services.

10) Memorandum of Agreement

By mutual agreement, the South Central Solid Waste Authority (Authority) and City approved a Memorandum of Agreement with the City on June 18, 2009. This agreement creates a regional recycling program administered by the Authority. The City dedicates the recycling component charge from its residential solid waste customers. In 2017, the charge for recycling for City residents was \$2,220,985.

The Authority entered into a Memorandum of Agreement with Doña Ana County effective July 1, 2009, to operate and manage eight county-owned solid waste collection centers. The County agreed to pay the Authority \$967,419 per year for this service. In 2017, the full payment was made to the Authority.

On January 26, 2016, the Authority extended its existing Memorandum of Understanding (MOU) with the City of Truth or Consequences, New Mexico. In this exchange the Authority will continue to transport T or C's solid waste to the Corralitos landfill. The Authority will be paid per ton of waste removed. This one-year agreement allows for up to eight annual extensions.

On September 29, 2017, the Authority extended its existing Memorandum of Understanding (MOU) with the City of Sunland Park, New Mexico. The MOU allows the Authority to collect and dispose of solid waste for the City of Sunland Park for the next five years. At the end of the five year term the City of Sunland Park will have the option to re-take control of operations or, with assistance from the Authority, bid out the service.

Required Supplementary Information

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Proportionate Share of Net Liability
Public Employees Retirement Association (PERA)
Last 10 Fiscal Years*

	Fiscal Year			
	2017	2016	2015	2014
SCSWA's proportion of the net pension liability	8.74%	2.01%	3.66%	Information not available
SCSWA's proportionate share of the of the net pension liability	\$ 4,466,252	\$ 1,946,890	\$ 1,223,363	
SCSWA's covered-employee payroll	2,059,821	1,941,108	1,949,389	
SCSWA's proportionate share of the net pension liability as a percentage of its covered employees payroll	216.83%	100.30%	62.76%	

*The amounts presented were determined as of June 30, 2017. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the South Central Solid Waste Authority will present information for those years for which information is available. The PERA pension liability amounts for each division were rolled forward from the valuation date to the Plan year ending June 30 of the previous year.

See notes to required supplementary information.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Pension Contributions
Public Employees Retirement Association (PERA)
Last 10 Fiscal Years*

	Fiscal Year			
	2017	2016	2015	2014
Statutorily required contribution	\$ 198,337	\$ 157,248	\$ 322,322	\$ 206,006
SCSWA's contributions in relation to the statutorily required contribution	198,337	157,248	322,322	206,006
SCSWA's contribution deficiency (excess)	-	-	-	-
SCSWA's covered-employee payroll	\$2,059,821	\$1,941,108	\$1,949,389	\$1,749,962
SCSWA's contributions as a percentage of covered-employee payroll	9.63%	8.10%	16.53%	11.77%

*The amounts presented were determined as of June 30, 2017. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the South Central Solid Waste Authority will present information for those years for which information is available.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Notes to Required Supplementary Information
June 30, 2015

- 1) ***Changes of benefit terms*** The Public Employee Retirement Association (PERA) Fund, COLA and retirement eligibility benefits changes in recent years are described in Note 1 of the PERA FY16 audit available at http://www.nmpera.org/assets/uploads/downloads/comprehensive-annual-financial-reports/2016-CAFR_12.22.2016_FINAL-with-corrections.pdf.

- 2) ***Changes of assumptions*** The PERA of New Mexico Annual Actuarial Valuation as of June 30, 2016 report is available at <http://www.nmpera.org/assets/uploads/downloads/retirement-fund-valuation-reports/6-30-2016-PERA-Valuation-Report-FINAL.pdf>.

Supplementary Information

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Pledged Collateral
For the Year Ended June 30, 2017

The City of Las Cruces is the fiscal agent of SCSWA. Therefore, SCSWA participates in the City's pooling of cash and investments. The schedule of collateral below represents the amounts that pertain to the City of Las Cruces pooled deposits.

<u>Institution/Security</u>	<u>CUSIP #</u>	<u>Maturity Date</u>	<u>Safe Keeping Location</u>	<u>Market Value</u>
Wells Fargo Bank, NA			BNY Mellon	
FNMA FGPC 2.500% 07/01/30	3128MMTS2	7/01/2030		\$ 4,354,351
FNMA FNMS 3.500% 09/01/42	3138M0CQ1	9/01/2042		23,518,868
FNMA FNMS 2.500% 7/01/31	3138WHJY9	7/01/2031		4,615,376
FNMA FNMS 3.000% 08/01/2042	31417CVE2	08/01/2042		28,079,922
FNMA FNMS 3.500% 03/01/2034	31418BA71	03/01/2034		18,694,187
				<u>\$ 79,262,704</u>

Summary of Collateralization

Wells Fargo Bank		
Ending bank balance		\$ 73,503,732
Less: FDIC insurance		(250,000)
Total uninsured public funds		<u>\$ 73,253,732</u>
Pledged collateral held by the pledging bank's trust department in the City's name		\$ 79,262,704
100% collateral requirement		<u>73,253,732</u>
Pledged collateral in excess of requirement		<u>\$ 6,008,972</u>
Uninsured and uncollateralized		<u>\$ -</u>

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Deposit Accounts and Investments
For the Year Ended June 30, 2017

The City of Las Cruces is the fiscal agent of South Central Solid Waste Authority. Therefore, South Central Solid Waste Authority participates in the City's pooling of cash and investments. The schedule below presents the amounts of South Central Solid Waste Authority's cash and investments in the pool.

<u>Account</u>	<u>Type of Account</u>	<u>Fair Value Level</u>	<u>Pooled Cash & Investments</u>	<u>SCSWA Accounts</u>	<u>Total Reconciled Balance</u>	<u>On Deposit 6/30/2017</u>
DEPOSIT ACCOUNTS						
<i>Wells Fargo Bank</i>						
Community Development	Checking		\$ -	\$ -	-	\$129,111
Community Development Home Rehab	Checking		-	-	-	25,309
Community Development Home Program	Checking		-	-	-	490
Metro Narcotics Agency	Savings		-	-	-	90,646
2006 Water Projects	Savings		-	-	-	22,005,217
Revenue Bonds Proceeds	Savings		-	-	-	48,912,862
Treasury Fund - Operating	Checking		2,325,358	-	2,325,358	2,325,084
Payroll Direct Deposit Account	Checking		(1,590,081)	-	(1,590,081)	-
Accounts Payable	Checking		(1,848,612)	-	(1,848,612)	-
On Demand	Checking		4,622	-	4,622	15,013
Depository	Checking		50,202	-	50,202	-
Credit Card	Checking		279,704	-	279,704	-
Electronic	Checking		42,348	-	42,348	-
TOTAL DEPOSIT ACCOUNTS			<u>(736,459)</u>	<u>-</u>	<u>(736,459)</u>	<u>\$73,503,732</u>
INVESTMENTS						
<i>Wells Fargo Bank</i>						
Stagecoach Sweep Repo	Sweep	2	16,674,840	-	16,674,840	
<i>First Tennessee</i>						
FFCB 2.24 11/10/2027-16	Investment	2	4,707,100	-	4,707,100	
FFCB 2.24 7/6/2027-17	Investment	2	2,814,390	-	2,814,390	
FHLB 0 11/24/2017	Investment	2	1,991,440	-	1,991,440	
FHLB 0 7/12/2017	Investment	2	1,999,500	-	1,999,500	
FHLB 2.2 10/13/2026-17	Investment	2	962	-	962	
FHLB 2.35 12/27/2024-16	Investment	2	792,736	-	792,736	
FHLB Step 5/9/2031-16	Investment	2	7,370,850	-	7,370,850	
FHLMC Step 2/23/2031-16	Investment	2	10,650,090	-	10,650,090	
FHLMC Step 4/20/2032-17	Investment	2	4,970,200	-	4,970,200	
FHLMC Step 5/23/2031-16	Investment	2	17,724,850	-	17,724,850	
FHLMC Step 5/23/2031-16	Investment	2	11,841,480	-	11,841,480	
FNMA Step 2/10/2031-17	Investment	2	13,722,100	-	13,722,100	
FNMA Step 2/20/2031-17	Investment	2	7,847,120	-	7,847,120	
FNMA Step 2/24/2031-17	Investment	2	7,914,880	-	7,914,880	
FNMA Step 3/10/2031-17	Investment	2	14,303,670	-	14,303,670	
FNMA Step 4/7/2031-17	Investment	2	15,598,720	-	15,598,720	
T-Bill 0 7/27/2017	Investment	2	999,450	-	999,450	
T-Bill 0 8/31/2017	Investment	2	998,490	-	998,490	
TOTAL INVESTMENTS			<u>142,922,868</u>	<u>-</u>	<u>142,922,868</u>	
TOTAL DEPOSITS AND INVESTMENTS			<u>142,186,409</u>	<u>-</u>	<u>142,186,409</u>	
<i>Other Cash:</i>						
Petty Cash & Change Funds	Cash		-	1,550	1,550	
<i>Accrued Interest Receivable</i>						
Accrued Interest Receivable	Accrued Int		671,325	-	671,325	
Total cash and investments			142,857,734	1,550	142,859,284	
Less balances in City of Las Cruces funds			137,060,529	-	137,060,529	
SCSWA cash and investment balance			<u>\$ 5,797,205</u>	<u>\$ 1,550</u>	<u>\$ 5,798,755</u>	

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Joint Powers Agreements
June 30, 2017

Responsible Party	Description	Beginning Date	Ending Date	Project Amount	County Portion	Current Year Contributions	Audit Responsibility
SCSWA	Designing, constructing, financing, operating and maintaining regional solid waste landfills and related facilities	December 13, 1994	Perpetual	1/16% Municipal Environmental Services Gross Receipts Tax (tax revenues)	Unknown	\$ 2,651,846	City of Las Cruces
SCSWA	Designing, constructing, financing, operating and maintaining regional solid waste landfills and related facilities	December 13, 1994	Perpetual	1/8% County Environmental Services Gross Receipts Tax (tax revenues)	Unknown	\$ 563,580	City of Las Cruces
SCSWA	Regional recycling program administered by SCSWA for residential, multi-family, commercial and institutional properties	June 18, 2009	Perpetual	\$3.09 per month charge for the City's existing	Unknown	\$ 2,051,762	City of Las Cruces
SCSWA	Operate and manage eight county-owned solid waste collection centers	July 1, 2009	Perpetual (upon delivery of written notice at least six months prior to the intended date of termination)	\$865,000 per year	Unknown	\$ 957,503	City of Las Cruces
SCSWA	Transport T or C's solid waste to the Corralitos landfill	January 26, 2016	After one years (option of up to 8 annual extensions)	\$46.50 per ton of waste removed (8,000 tons per year estimated)	Unknown	\$ 72,789	City of Las Cruces
SCSWA	Collect and dispose of solid waste for the City of Sunland Park	September 29, 2017	Perpetual	\$13.25 per cart(base rate) for the monthly residential solid waster service fee.	Unknown	\$ 182,232	City of Las Cruces

Other Information

Report of Independent Auditors On Internal Control Over Financial Reporting and On Compliance and Other Matters Based On an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Mr. Timothy Keller, State Auditor of New Mexico and
The Board of Directors of South Central Solid Waste Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the South Central Solid Waste Authority (SCSWA), Las Cruces, New Mexico, as of and for the year ended June 30, 2017 and the related notes to the financial statements, which collectively comprise SCSWA's basic financial statements, and have issued our report thereon dated November 22, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered SCSWA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of SCSWA's internal control. Accordingly, we do not express an opinion on the effectiveness of SCSWA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether SCSWA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the SCSWA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Moss Adams LLP

Albuquerque, New Mexico
November 22, 2017

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Findings and Responses
For the Year Ended June 30, 2017

There were no audit findings for the fiscal year ended June 30, 2017.

South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Schedule of Prior Year Findings and Responses
For the Year Ended June 30, 2017

There were no audit findings for the fiscal year ended June 30, 2016.

**South Central Solid Waste Authority
(A Component Unit of the City of Las Cruces)
Exit Conference and Financial Statement Preparation
For the Year Ended June 30, 2017**

Exit Conference

An exit conference was conducted on November 14, 2017, in a closed meeting of the Board of Directors pursuant to *Section 12-6-5 NMSA, 1978* with the following individuals in attendance:

SCSWA Board of Directors

Olga Pedroza	Chair
Dr. Jorge Garcia	Ex-Officio

SCSWA Administration

Patrick Peck	Director
Veronica L. Luna	Management Analyst
Rafael Leos	Deputy Director

City of Las Cruces (Fiscal Agent)

David Dollahon	Assistant City Manager – Chief Administrative Officer
Rosie Duran	Director of Financial Services
Maria Villa	Accounting Manager
Claudia Melendez	Financial Reporting Analyst

Doña Ana County

Chuck McMahon	Assistant City Manager
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Moss Adams LLP

Ryan Luetkemeyer	Senior Manager
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Financial Statement Preparation

The City's Accounting Department prepared the accompanying financial statements; however, SCSWA is responsible for the financial statement content.